

Comments by Rafael Repullo on

## **Banks vs. Firms**

# **Who Benefits from Credit Guarantees?**

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# Introduction

- Very interesting topic
  - Following widespread use of guarantees during covid-19
- Structure of paper
  - Theoretical model that delivers a set of predictions
  - Test of predictions using the Spanish ICO program
- Focus my discussion on theoretical model
  - After brief summary of empirical results

# Summary of empirical results

- Result 1

→ “Riskier firms benefited to a larger extent from loan guarantees”

- Result 2

→ “Captive borrowers (risky relationship borrowers) received a significantly higher share of guaranteed loans”

- Result 3

→ “Captive borrowers did not benefit from lower interest rates on guaranteed loans”

## Model setup (i)

- Two dates ( $t = 0, 1$ )
- Continuum of entrepreneurs and banks
- Entrepreneurs have risky projects that require funding by banks
- Each entrepreneur has a relationship lender
  - Outstanding level of debt
- Entrepreneurs' effort is not verifiable
  - Standard moral hazard problem

## Model setup (ii)

- Entrepreneurs characterized by
  - Preexisting debt with relationship lender  $B_0$
  - Initial endowment  $\omega$
  - Required investment  $k$
  - Productivity (success return) of investment  $A$
  - Liquidation value  $\lambda$
  - Cost of effort  $c(p)$ , where  $p$  is probability of success

## Model setup (iii)

- Entrepreneurs have to fund at  $t = 0$ 
  - Preexisting debt  $B_0$  + Investment  $k$  – Endowment  $\omega$

$$b_1 = B_0 + k - \omega$$

- Three types of entrepreneurs
  - Solvent: Can fund  $b_1$
  - Captive: Can fund  $b_1$  by renegotiating preexisting debt
  - Insolvent: Cannot fund  $b_1$

## Model setup (iv)

- Loan guarantees cover a fraction of principal in case of default
- Assumption: Banks trade guarantees in competitive market
  - Equilibrium price of guarantees  $\rho$

# Main comments

- Model is complicated: too many variables at  $t = 0$ 
  - Preexisting debt with relationship lender  $B_0$
  - Initial endowment  $\omega$
  - Required investment  $k$
- Formal analysis is complicated
  - Not easy to get intuition for the results
- Do we need a market for loan guarantees?
  - Such market did not exist in the Spanish case



# What I am going to do

- Simple (partial equilibrium) version of the model
  - Negative cash flow  $-k$  to be funded at  $t = 0$
  - New debt with face value  $D$  issued at  $t = 0$
  - Debt with relationship lender  $B$  to be paid at  $t = 1$
  - Productivity (success return) of investment  $A$
  - Liquidation value  $\lambda = 0$
  - Interest rate normalized to zero
- No market for loan guarantees
  - Look at allocation of guarantees by single bank

# Funding alternatives

- Two alternative ways to fund  $k$ 
  - Funding with relationship bank
  - Funding with other (competitive) bank
- What's the difference?
  - Competitive bank maximizes entrepreneur's payoff
  - Relationship bank maximizes bank's (total) payoff

# Funding with competitive bank

- Optimal contract:  $(\hat{D}, \hat{p})$  such that

$$\hat{p} = \arg \max [p(A - B - \hat{D}) - c(p)]$$

$$\hat{p}\hat{D} = k$$

→ Solution for quadratic cost function  $c(p) = \alpha p^2 / 2$

$$\hat{D} = \frac{1}{2} \left( A - B - \sqrt{(A - B)^2 - 4\alpha k} \right)$$

→ Feasibility requires

$$(A - B)^2 \geq 4\alpha k \rightarrow A \geq \hat{A} = B + 2\sqrt{\alpha k}$$

# Funding with relationship bank

- Optimal contract:  $(\bar{D}, \bar{p})$  such that

$$\bar{p}(D) = \arg \max [p(A - B - D) - c(p)]$$

$$\bar{D} = \arg \max [\bar{p}(D)(B + D)]$$

→ Solution for quadratic cost function  $c(p) = \alpha p^2 / 2$

$$\bar{D} = \frac{A}{2} - B$$

→ Feasibility requires

$$\bar{p}(B + \bar{D}) \geq k \rightarrow A \geq \bar{A} = 2\sqrt{\alpha k}$$

# Entrepreneurs' payoffs

- Entrepreneur's payoff with competitive bank

$$\hat{u} = \hat{p}(A - B - \hat{D}) - c(\hat{p}) = \frac{1}{8\alpha} \left( A - B + \sqrt{(A - B)^2 - 4\alpha k} \right)^2$$

- Entrepreneur's payoff with relationship bank

$$\bar{u} = \bar{p}(A - B - \bar{D}) - c(\bar{p}) = \frac{1}{8\alpha} A^2$$

- Funding with competitive bank dominates when

$$\hat{u} \geq \bar{u} \Rightarrow A \geq \tilde{A} = B + \sqrt{B^2 + 4\alpha k}$$

→ Limit market power of relationship bank

# Numerical illustration

- Parameter values

- Negative cash flow  $k = 1/3$

- Debt with relationship lender  $B = 1$

- Cost function  $c(p) = 3p^2/2 \rightarrow \alpha = 3$

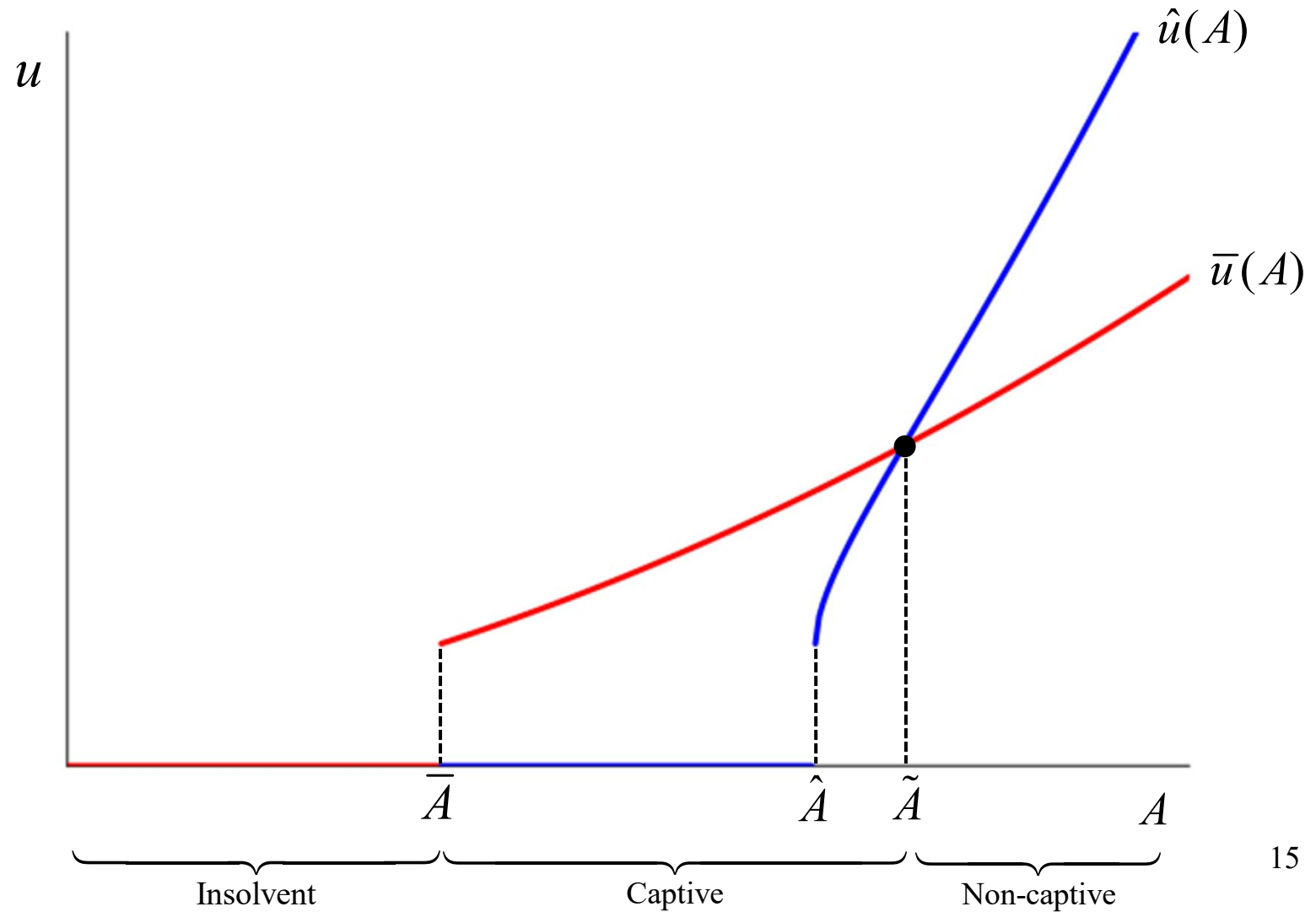
- Critical values

- Feasibility of relationship funding  $A \geq \bar{A} = 2\sqrt{\alpha k} = 2$

- Feasibility of competitive funding  $A \geq \hat{A} = B + 2\sqrt{\alpha k} = 3$

- Indifference point  $\tilde{A} = B + \sqrt{B^2 + 4\alpha k} = 3.24$

# An illustration: entrepreneurs' utilities

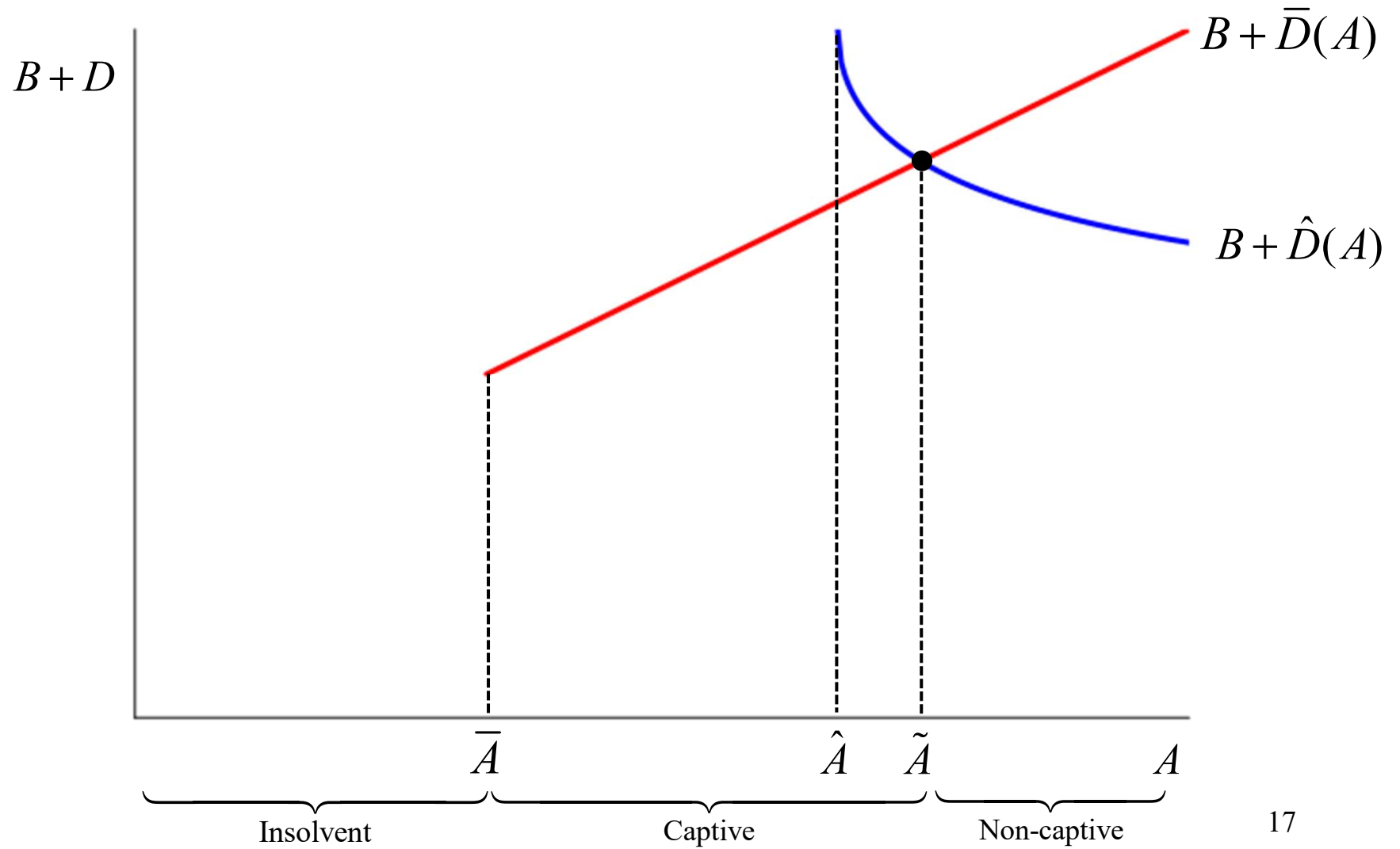


# Four types of entrepreneurs

- Insolvent
  - Cannot get funding and projects are liquidated
- Really captive
  - Can only get funding from relationship bank
- Happily captive
  - Prefer to get funding from relationship bank
- Non-captive
  - Credible threat to get funding from other banks



# An illustration: total debt



# Loan guarantees

- A fraction  $\gamma$  of the principal is covered by the guarantee

→ Bank gets

$$pD + (1 - p)\gamma k$$

- Two alternative ways to fund  $k$ 
  - Funding with relationship bank
  - Funding with other (competitive) bank

# Funding with competitive bank

- Optimal contract:  $(\hat{D}, \hat{p})$  such that

$$\hat{p} = \arg \max [p(A - B - \hat{D}) - c(p)]$$

$$\hat{p}\hat{D} + (1 - \hat{p})\gamma k = k$$

→ Solution for quadratic cost function  $c(p) = \alpha p^2 / 2$

$$\hat{D}(A)$$

→ Feasibility requires  $A \geq \hat{A}$

# Funding with relationship bank

- Optimal contract:  $(\bar{D}, \bar{p})$  such that

$$\bar{p}(D) = \arg \max [p(A - B - D) - c(p)]$$

$$\bar{D} = \arg \max [\bar{p}(D)(B + D) + (1 - \bar{p}(D))\gamma k]$$

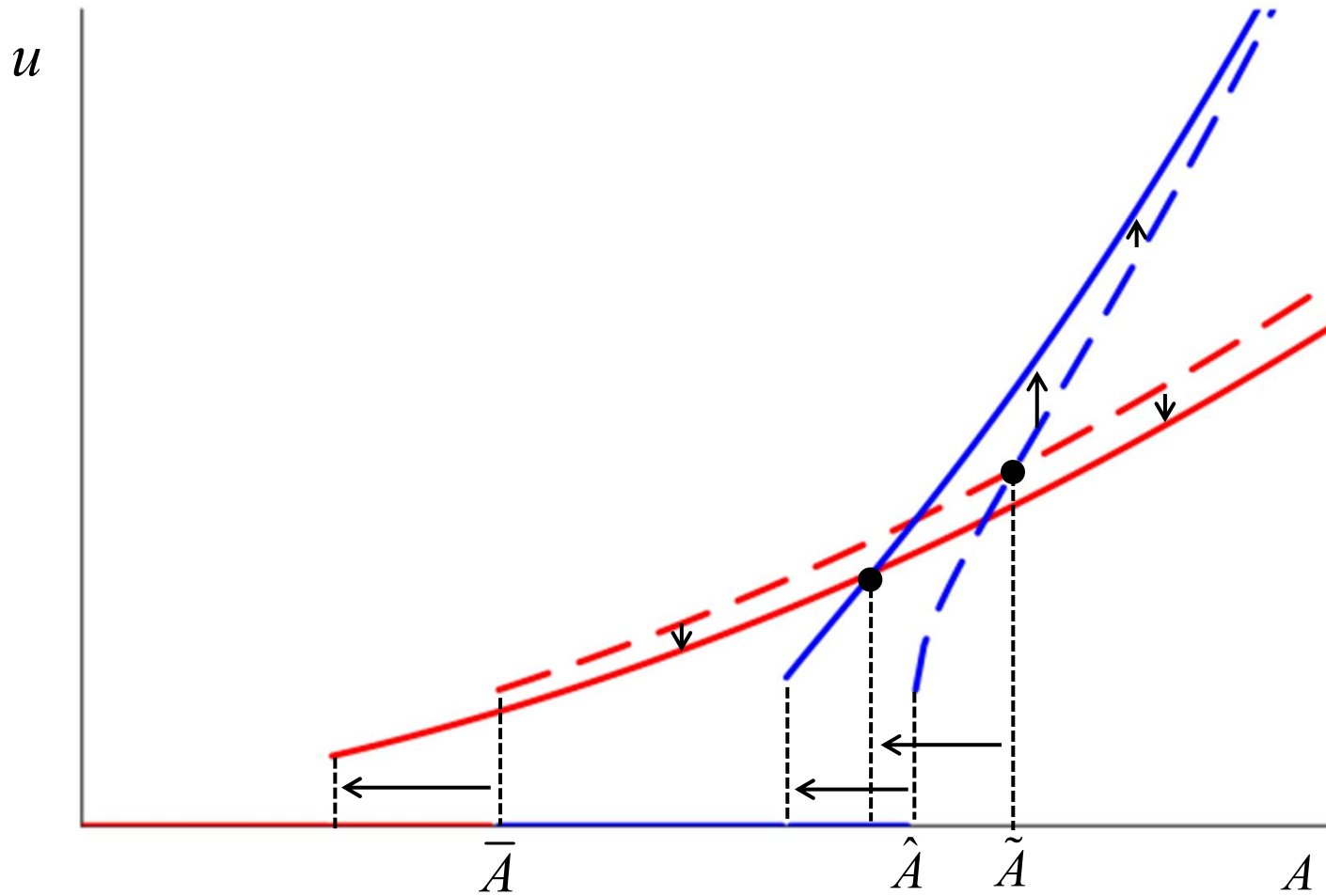
→ Solution for quadratic cost function  $c(p) = \alpha p^2 / 2$

$$\bar{D} = \frac{A + \gamma k}{2} - B$$

→ Feasibility requires

$$\bar{p}(B + \bar{D}) + (1 - \bar{p})\gamma k \geq k \rightarrow A \geq \bar{A}$$

# An illustration: entrepreneurs' utilities



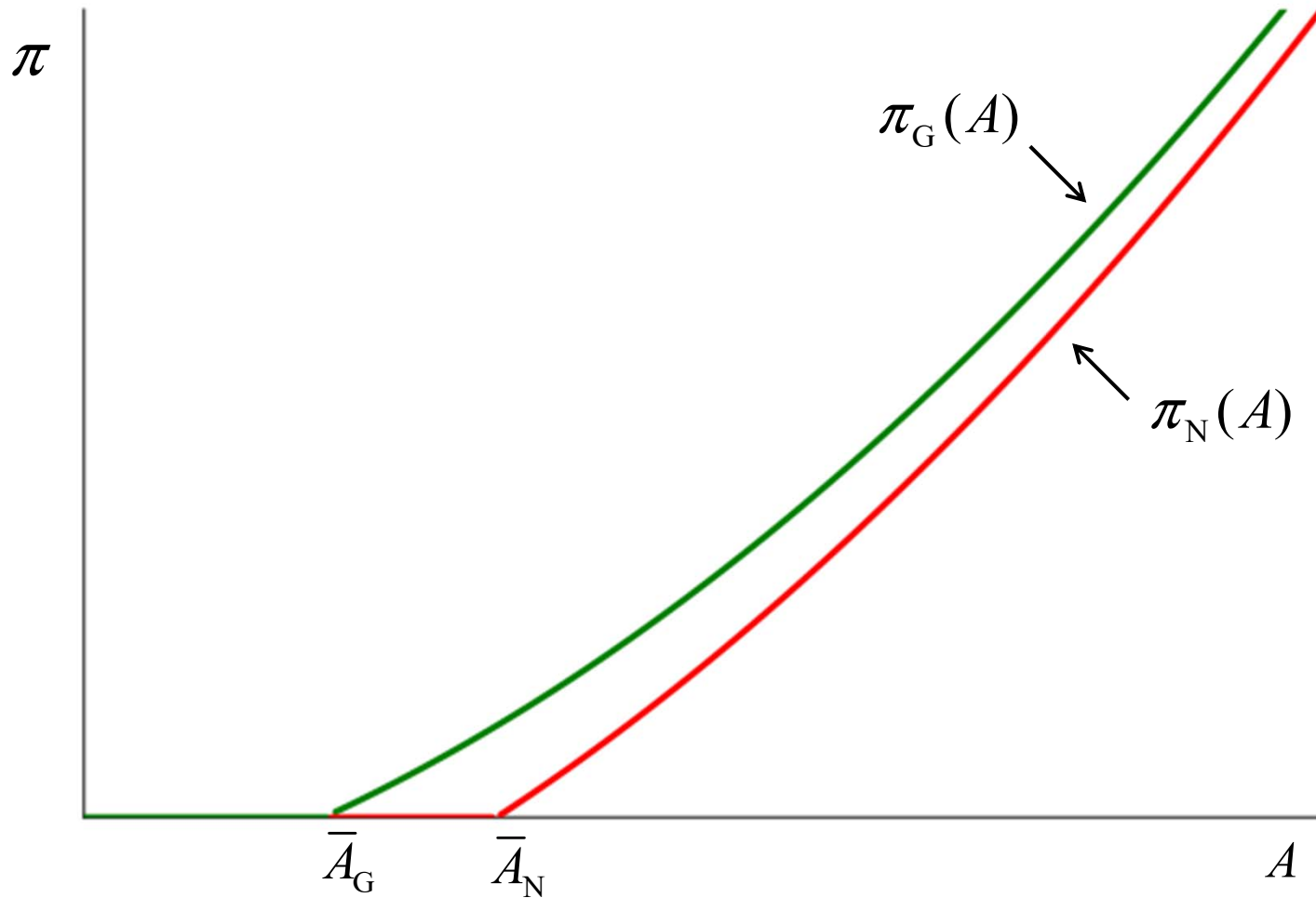
# Effect of loan guarantees

- Additional entrepreneurs that would otherwise fail get funding
- Previously captive entrepreneurs are worse off
  - Relationship bank is less eager to provide incentives
  - Since part of the losses are covered by the guarantee
- Non-captive entrepreneurs are better off
  - By competition all the surplus goes to the entrepreneur

# Allocation of loan guarantees

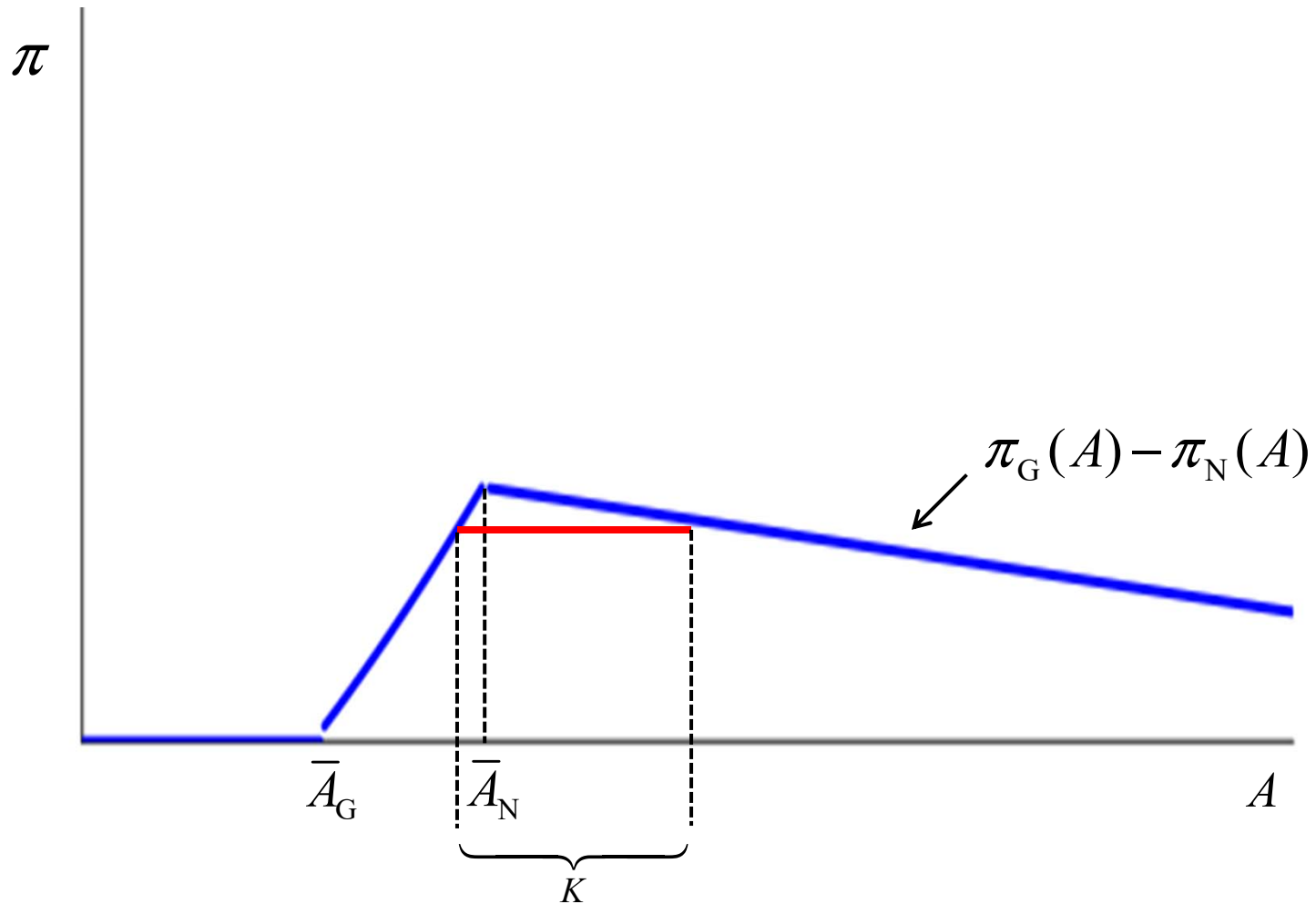
- Consider a bank with a given amount  $K$  of guaranteed loans
- How should  $K$  be allocated among its relationship borrowers?
  - How does it get the highest increase in profits?
- Compute gap for different entrepreneurs between
  - Profits with guarantee  $\pi_G$
  - Profits without guarantee  $\pi_N$
- Focus on captive entrepreneurs
  - Non-captives get all the surplus from the guarantee

# Profits with and without the guarantee

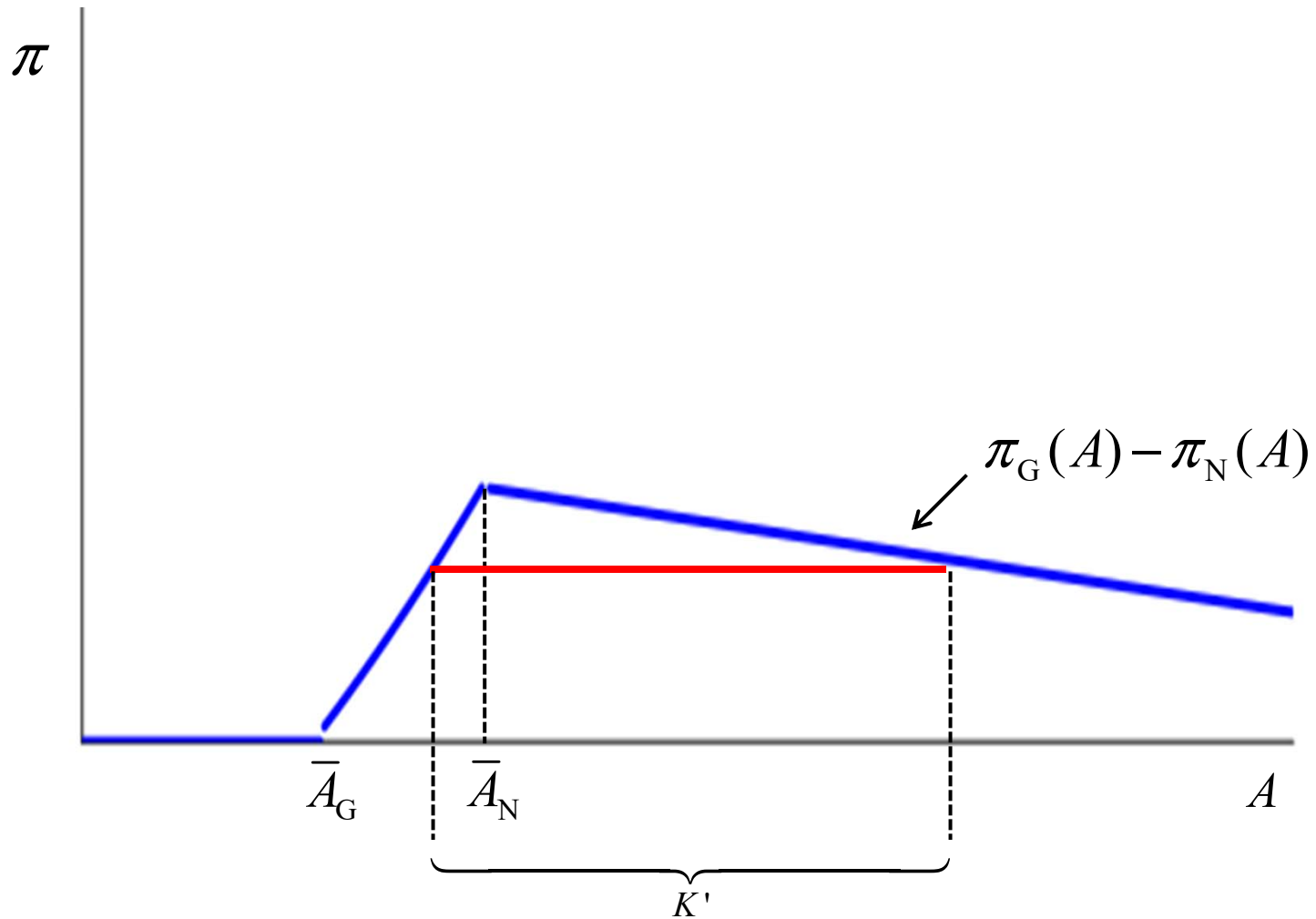




# Profit maximizing allocation of guarantees



# Profit maximizing allocation of guarantees



# Profit maximizing allocation of guarantees

- Guarantees are allocated to the marginal (riskiest) entrepreneurs
  - Some below and some above the cutoff  $\bar{A}_N$
- Increases in the total amount of guaranteed loans  $K$ 
  - Expand the range of entrepreneurs with guaranteed loans
- Entrepreneurs above the cutoff  $\bar{A}_N$  funded with guaranteed loans
  - Face higher interest rates

# Going back to empirical results

- Result 1

→ “Riskier firms benefited to a larger extent from loan guarantees”

**OK!**

- Result 2

→ “Captive borrowers (risky relationship borrowers) received a significantly higher share of guaranteed loans”

**OK!**

- Result 3

→ “Captive borrowers did not benefit from lower interest rates on guaranteed loans”

**OK!**

# Welfare analysis of loan guarantees

- Social welfare associated with captive entrepreneurs

$$\bar{w} = \bar{p}A - c(\bar{p}) - k = \frac{3}{8\alpha} A^2 - k$$

- For marginal entrepreneur with  $A = \bar{A}_N = 2\sqrt{\alpha k}$  we have

$$\bar{w}_N = \frac{3}{2}k - k = \frac{1}{2}k > 0$$

→ For  $A > \bar{A}_N$  guarantees reduce  $\bar{p}$  and reduce welfare

→ For  $A < \bar{A}_N$  guarantees allow funding and increase welfare

→ Net effect is ambiguous

# Concluding remarks

- Very interesting question: Who benefits from credit guarantees?
- Simple version of the model can account for the evidence
- Market for loan guarantees is not needed
  - Such market did not exist in the Spanish case
- Other interesting questions that could be addressed
  - Effect of deductibles (like in the Chilean case)
  - First losses from guaranteed loans allocated to the bank